

**Security Council**

Distr.: General  
19 January 2006

Original: English

---

**Letter dated 16 January 2006 from the Chargé d'affaires a.i.  
of the Permanent Mission of Uganda to the United Nations  
addressed to the President of the Security Council**

Reference is made to the letter dated 5 January 2006 from the Permanent Representative of Canada to the United Nations addressed to you (S/2006/13).

On instructions from my Government, I have the honour to forward to you herewith a letter from the Minister for Foreign Affairs of Uganda transmitting an official position paper of the Government of Uganda on the humanitarian situation in northern Uganda (see annex).

The Government of Uganda is giving a factual account of what is happening in northern Uganda and what the Government of Uganda is doing to address the situation on the ground.

Any call for the situation in northern Uganda to be put on the agenda of the Security Council is therefore unjustified.

I would be grateful if the present letter and its annex were circulated as a document of the Security Council.

*(Signed)* Catherine Otiti  
Chargé d'affaires a.i.



**Annex to the letter dated 16 January 2006 from the Chargé  
d'affaires a.i. of the Permanent Mission of Uganda to  
the United Nations addressed to the President of the  
Security Council**

Attached is a synopsis of the humanitarian situation in northern Uganda (see appendix). It gives a historical background of the problem of the Lord's Resistance Army (LRA) and the ensuing humanitarian situation. It summarizes various numerous concrete interventions the Government, working in partnership with the international community, has hitherto taken to resolve the LRA scourge and obviate the humanitarian situation of the internally displaced persons. The Government highly appreciates the support of the international community.

The attached document also outlines the Government's concrete policy recommendations to resolve the LRA problem and address the humanitarian situation in northern Uganda.

*(Signed)* Sam K. Kutesa  
Minister for Foreign Affairs

## Appendix

### HUMANITARIAN SITUATION IN NORTHERN UGANDA.

#### Historical Background.

1. When the current Administration in Uganda took office in 1986, it was immediately confronted with an insecurity problem in Northern Uganda which was being organized by defeated soldiers of the Uganda National Liberation Army (UNLA); some elements which regrouped to form the renegade Uganda Peoples Defence Army (UPDA). They attacked Bibia on 28 August 1986 to which the Government forces, National Resistance Army (NRA), responded by engaging and denying them capture of Gulu, Kitgum and Lira towns. In 1988, they were compelled to negotiate.

2. The negotiations culminated into a peace treaty, in June 1988, between the NRA and UPDA. As a result, over 2000 UPDA combatants were absorbed into NRA. However, some elements of the UPDA organized under the Holy Spirit Movement of Alice Lakwena after the death of Brig Odong Latek the leader of the break away group, opted to continue fighting. Lakwena fled to Kenya after the defeat of her campaign in Busoga. The remnants of her forces were later led by Severino Lukoya, Alice Lakwena's father.

3. When they were defeated, Joseph Kony emerged to take over the reign of those forces under the new name "*the Lord's Resistance Army (LRA)*" which has since been fighting the Government to-date. By March 2002, LRA was estimated to be approximately 3000 armed fighters and around 4000 others in families and unarmed combatants. Between June and December 2002, several civilians were abducted, quickly trained and armed using weapons from caches in areas of Agoro, Kadomera, Nyono, along River Atepi and

families and unarmed combatants. Between June and December 2002, several civilians were abducted, quickly trained and armed using weapons from caches in areas of Agoro, Kadomera, Nyono, along River Atepi and Panyakwara valley. That further boosted their strength and gave them courage to invade the Teso Sub-Region.

4. Initially, the LRA operated in Northern Uganda until 1994 when they made contacts with the Khartoum Government. Subsequently, Kony relocated most of his fighters to Southern Sudan in the bases that the Sudan Government provided. The willingness, by the Government of Sudan, to receive and support LRA was premised on the unfounded fear that a strong and peaceful Uganda would naturally ally with the black Sudanese in the South to destabilize the Khartoum regime. The Sudanese Government trained, armed and organized LRA into structures that they still talk about today e.g. Gilva, Stockree, Trinicle, Sinia and Control Alter Brigades.

5. Since 1988, the UPDF has undertaken a number of military campaigns, as indicated in this Document, to dislodge the LRA in their bases. As a result, currently there are only a few remnants of the LRA left who are located in isolated parts of:

(a) South Gulu namely: Omee, Zoka Forest, Kilak Hills, South of Kocgoma, Laminato, and Kiguka.

(b) Pader: in Amida, Lapaicho in Atanga and Kapere around Goma Hills.

(c) Kitgum around Lamwo Hills, Agweng in Lipan, Bolo and Raska Lukwiya along River Pager.

(d) Southern Sudan in areas of Bilinyang and Gondokoro, and North of Juba Torit road. At times, these groups operate up-to Kit Valley.

**(e) DRC/Uganda/Sudan Border in Garamba National Park.**

**(f) Apach and Lira Districts are generally peaceful except for few incursions by groups from Pader for food and propaganda attacks.**

**6. The LRA is notoriously known for its indiscriminate killing of civilians like in the picture below.**



### **Government Interventions**

**(a) Peace Initiatives.**

**7. The Amnesty Act was enacted and commenced on 21 January 2000. It provides for amnesty for Ugandans involved in acts of a warlike nature in various parts of the country and for other connected purposes. The Act provides for an Amnesty Commission to operationalise and administer the Act.**

8. The Law also provides for **Presidential Pardon**. This is complimented by **media campaigns** using local community radios e.g. Mega FM, Radio WA and Radio Freedom to convince LRA fighters to come out with assurance of non-retribution from the Government.

#### 9. **Peace Missions undertaken.**

(a) An agreement between UPDA and NRA signed in 1988. Kony refused to come out from the bush with his Black Battalion and instead started forceful recruitment of children to build his movement.

(b) In August 1994, Kony wrote a letter to Ms Betty Bigombe, then the Minister for Pacification in the North, requesting her to approach Government for a dialogue. However, Kony had a covert plan with the Sudanese Government to ferry military equipments to Uganda which he implemented.

(c) In 1997, Government composed a delegation comprising: Mr Pulkol David, Sister Rachel and German representative Mr Rudolf Decker to negotiate the release of Aboke Girls and other abducted children from Kony bases in Southern Sudan. Kony ignored them and retained the children.

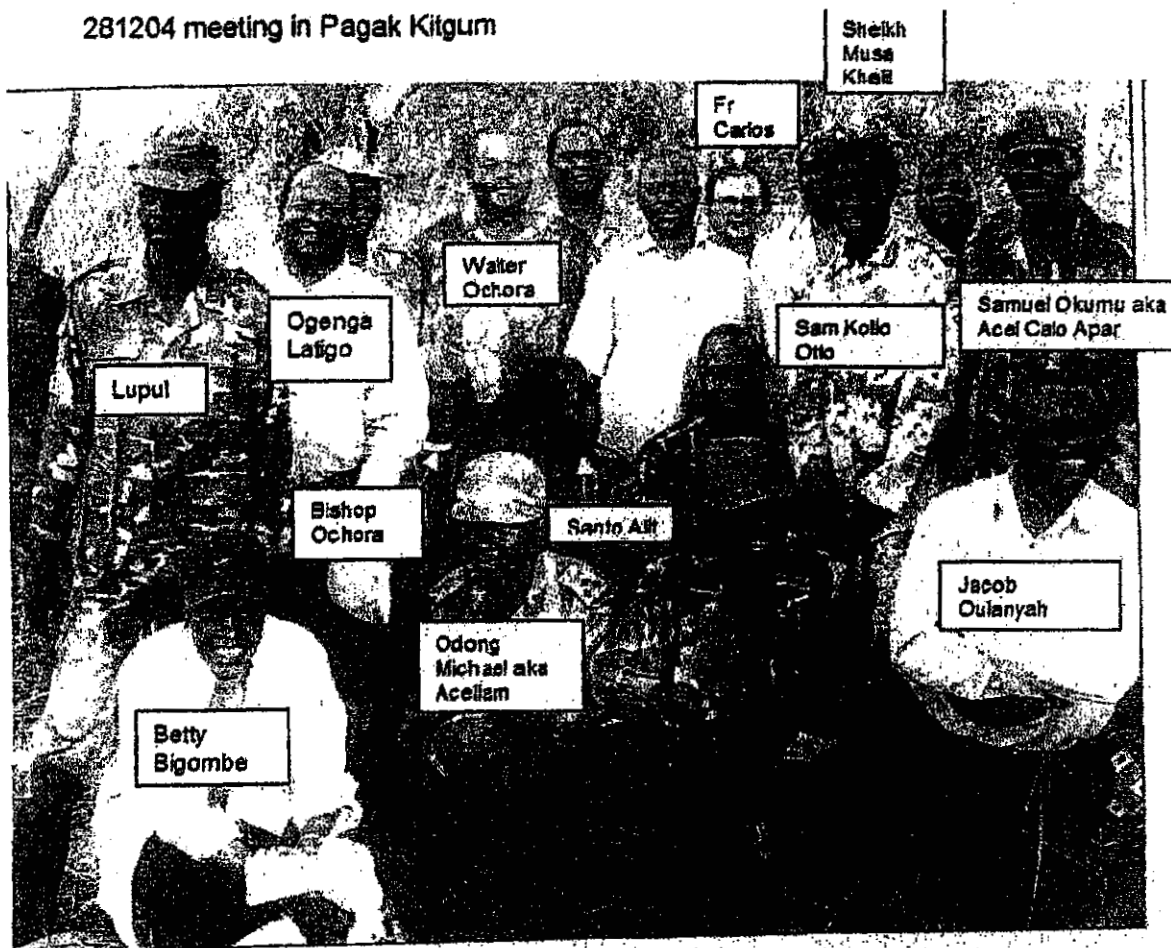
(d) In 1998, the Carter Centre initiated peace talks and delivered a letter of the President of Uganda to LRA leaders. Kony rejected the offer.

(e) In 2001, LRA's Commander Onen Kamdule initiated peace talks with Colonel Ochora and Fourth Division Commander. On learning about this development, Kony ordered immediate arrest of Kamdule.

(f) In 2003, Acholi Religious Leaders initiated dialogue with LRA to release women and children. Kony snubbed the efforts and instead resorted to attacking Catholic Missions e.g. Opit, Pajule etc.

(g) In 2004, Betty Bigombe initiated contact between Government and LRA (see picture below). The Government responded positively and declared ceasefire and a safe zone for purpose of conducting the talks. However, up to 31 December 2004, a Government team led by Dr Ruhakana Rugunda was at Paluda in Kitgum waiting for LRA team that never surfaced.

281204 meeting in Pagak Kitgum



HISTORIC: Chief negotiator Bigombe, rebel commanders Brig. Samuel Okumu (left, squatting) and Lt. Col. Lupul (behind Bigombe) in Pagak, Kitgum on Tuesday. Far right is Omoro County MP Oulanyah and the LRA spokesman, Brigadier Sam Kotto (standing, second right).

### (b) Humanitarian Efforts

10. There are 144 camps for Internally Displaced Persons (IDPs) as follows: Gulu (53); Kitgum (23); Pader (30); Lira (24); Apac (14). These camps were

created in 1995 to enable the UPDF provide security to civilian population from the marauding LRA groups that were conducting systematic and gruesome massacres. As a consequence of those attacks, the security of IDP camps was restructured. With improved security around the camps, cultivation to supplement WFP supplies has been possible up to 5 to 7 km from the main camps.

11. Government in partnership WFP provides 90% of the food needs of the IDPs (Government 15%, WFP 75%). Government in addition, supports food production around the IDP camps by deployment of UPDF and Auxiliary Forces to a radius of 3 kms around each camp and two kms along the roads thus making IDPs capable of accessing production land to meet up to 26% of their food needs. This is the reason why some IDP camp population have some food for sale at markets. In the past 18 months Government and WFP provided IDPs with 143,210 metric tons of relief food.

12. Besides the input of Government and WFP, a number of NGOs are involved in the provision of relief and other services e.g. water drilling, medical services, classroom construction, provision of non-food items etc. Such NGOS include MSF, NRC, COOPI, CARE, CONCERN, AVSI, SCIU, ACF etc. So far in Gulu and Pader alone, a total of 469 boreholes have been sunk.

13. Under the **Northern Uganda Social Action Fund (NUSAF)**, Government, with the support of the World Bank, has between July 2004 and December 2005 funded 4051 sub-projects bringing a total disbursement to poor communities in Northern Uganda to USD 40million (Ug. Shs. 72billion).



14. The Project objective is to empower communities in the 18 districts in Northern Uganda by enhancing their capacity to systematically identify, prioritize, and plan for their needs within their own value systems. Implementation is done through sustainable development initiatives that improve socioeconomic services and opportunities and contribute to improved livelihoods by placing money in the hands of communities.

15. The NUSAF has three main components:

(i) **Community Development Initiatives (CDI)** which focus on activities that contribute to community harmony and building of social capital including: training and capacity building of community peace promoters; traditional reconciliation ceremonies targeting formerly abducted children; community peace meetings; and psycho-social activities of people in IDP camps. 1811 sub-projects have been implemented as at 31 December 2005.

(ii) **Vulnerable Group Support (VGS):** 1980 sub-projects have been implemented as at 31 December 2005.

(iii) **Community Reconciliation and Conflict Management (CRCM).** 260 sub-projects have been implemented as at 31 December 2005.

(iv) **Institutional Development** is a support component to the core three components.

## Resource allocation for districts in Northern Uganda benefiting from NUSAF support

	Funded \$P	Total allocation	%	1st Tranche	2nd tranche	3rd Tranche	Total	Balance	Committed balance
Adjumani	98	2,816,787,639	1.8	728,481,859	268,253,144	126,884,284	1,221,719,087	1,595,068,552	235,244,231
Apac	549	14,428,222,776	9.1	4,588,287,305	298,718,087	117,586,828	5,003,570,201	9,424,652,575	4,175,004,409
Arua	328	19,967,178,282	12.6	3,211,982,143	768,800,214	88,008,281	4,006,580,618	15,960,597,644	2,417,373,888
Gulu	295	11,022,284,258	7	2,478,988,225	72,834,048		2,551,800,271	8,470,783,987	2,406,332,179
Kabarole	113	3,434,218,135	2.2	940,914,948	308,888,343	45,382,018	1,295,202,307	2,138,915,828	586,527,585
Kakum	228	6,874,472,470	4.4	2,254,127,764	532,488,801	224,948,317	3,011,542,682	3,862,829,788	1,498,712,846
Kitgum	312	15,635,968,276	9.9	3,211,732,321	572,174,815	8,952,314	3,793,359,250	11,842,609,026	2,628,105,382
Kololo	138	7,166,959,507	4.5	1,723,381,249	818,976,881	23,086,256	2,565,444,386	4,603,515,111	883,318,102
Kuni	449	9,819,537,244	6.2	3,113,277,800	440,138,778	171,080,510	3,724,506,088	6,095,029,156	2,502,047,512
Lira	367	15,035,350,649	9.5	3,587,088,780	1,222,577,473	1,458,408,820	6,268,082,853	8,768,287,796	908,114,887
Moroto	254	4,822,480,757	3.1	1,770,818,587	454,347,457	80,114,532	2,315,280,576	2,507,200,181	1,226,358,588
Moyo	128	2,245,432,915	1.4	1,033,793,341	325,528,281	150,871,148	1,509,992,750	735,410,165	557,593,932
Nakasongola	74	3,851,031,915	5.7	982,982,863	484,847,431		1,447,779,994	2,403,251,821	518,085,132
Nebbi	141	8,942,581,784	2.4	1,052,887,481	361,548,858	2,022,300	1,416,238,647	7,526,345,137	689,088,335
Pader	99	7,687,452,799	4.9	1,384,325,238	202,882,288		1,587,207,522	6,100,445,277	1,181,442,950
Polka	177	12,753,288,095	8.1	2,468,770,889	1,209,423,721	121,184,503	3,897,379,123	8,855,908,972	1,038,182,875
Scriff	165	8,415,409,848	5.3	1,921,404,814	668,252,801	387,382,810	2,975,040,225	5,440,369,623	667,788,203
Yumbe	124	3,096,759,834	2	1,111,783,839	388,838,713	88,310,182	1,589,010,814	1,531,749,020	658,517,084
<b>Total</b>	<b>4051</b>	<b>158,016,487,163</b>	<b>100</b>	<b>37,543,228,842</b>	<b>8,489,298,488</b>	<b>3,888,128,884</b>	<b>58,131,647,284</b>	<b>187,884,838,879</b>	<b>24,854,886,488</b>

16. **Acholiland Project** started in August 2001 and is expected to end in June 2006. It involves three Districts of Gulu, Kitgum and Pader. The total value is Euros 4 million. The aim is to improve the standard of living of the people by mobilising stop-gap funding in the areas of health, education, water and sanitation etc. It also assists in capacity building in terms of training and logistical support in those priority areas.

17. Three successor projects to Acholiland Project are being developed to cover not just the three Districts but also Districts in Teso, Lango and West Nile Regions, namely:

- (i) Support to Decentralisation – Euros 20 million.
- (ii) Human Rights Programme – Euros 10 million. It is to support Justice, Law and Order Sector.

(iii) Northern Uganda Recovery Programme is currently under preparation. It is worth Euros 20 million. The Plan entails four strategic objectives, namely:

- Consolidation of State Authority;
- Rebuilding and Empowerment of Communities;
- Revitalisation of the Economy;
- Peace Building and Reconstruction.

18. An IDP Policy was launched in August 2004. It provides for an Inter-Ministerial Policy Committee (IMPC) for Management of the humanitarian situation in Northern Uganda. The 1st Deputy Prime Minister and Minister for Disaster Preparedness and Refugees chairs the IMPC and it includes eleven other Ministers who meet regularly.

19. The IMPC is assisted by the Inter-Agency Technical Committee (IATC) which comprises technical officials from all Ministries, UN Agencies, some donors and other International Humanitarian Organizations and NGOs. The IATC has sub-committees, namely:

- (i) IDP Human Rights and Protection;
- (ii) IDP Camp Decongestion;
- (iii) IDP Camp Management;
- (iv) IDP HIV/AIDS Management;
- (v) Health and Nutrition;
- (vi) Water and Sanitation;
- (vii) Food Security;
- (viii) Non Food Items Relief.

20. At Local Government Levels, Government established District Disaster Management Committees (DDMCs) and Sub County Disaster Management Committees (SCDMCs) which are made up of Technical Heads of Government Departments, Representatives of UN Agencies working at that level, NGOs and Civil Society Organizations.

21. In Gulu, Pader and Kitgum, the **Decongestion Programme** is ongoing and involves the creation of smaller camps in parishes out of the big camps existing at Sub-County level. For instance:

- Jengari, Otong, Bira camps have been created out of Pabbo, Palukere, Pawel;
- Abalokodi created out of Atiak, Corner Nwoya
- Langol created in Nwoya County
- Corner Agura and Adak created in Omoro County.
- In Pader, 37 new camps have been proposed. Six (6) have been approved and construction started. These are; Tyer (Achol Pii), Laminyo, Dure, Pajula, Olung and Ligiligi.
- In Kitgum, four (04) camps have been created at Pangira, Ngomoromo, Aweno olwiyo and Oryang. These are to ensure that the people are taken to or near their homes as much as possible.

## 22. Specific Government Interventions in Education

- (i) Re-stocking schools in Northern Uganda with scholastic materials;
- (ii) Rehabilitating classrooms and Teachers Quarters;
- (iii) From June 2004, Government has been paying UGX. 47,077 per term for students whose parents live in the IDP camps. In the financial year 2004/5 Government paid UGX 3,213,687,500/= (US\$ 1,700,000) in fees for IDP children.

### **23. Interventions in Health Services**

Government and WHO carried out a Health and mortality survey from January – July 2005. The results showed a total mortality of 1.54 deaths / 10,000 persons/day equivalent to excess deaths of 378 deaths/1,000,000 persons/week and a normal *expected* deaths of 700 deaths/1,000,000 persons/week. This is as opposed to 1,000 deaths/ 1,000,000 figure by the United Nations.

#### *Health Interventions*

- (a) National Task Force of all stakeholders in the health sector established to initiate, implement and review activities for the health sector in Northern Uganda.
- (b) District Health Task Forces and the District Disaster Management Committees have enhanced the District Health teams providing medical services to the IDPs.
- (c) A National Emergency Health Plan for the Conflict affected districts is in place addressing key medical needs and mechanisms of intervention as follows:
  - Home Based Care (Village Health Teams, HOMPAK, Safe Delivery, First AID Kits)
  - Immunization + Special campaigns e.g. Measles, Child Days- coverage of measles over 90% and polio 100%.
  - Additional drugs supplies – Allocation 25% bonus above other districts, larger Credit Lines and Grants).
  - Therapeutic Feeding Centers at each district.
  - Rehabilitation of Land Mine Victims – Gulu Referral Centre rehabilitated, assistive devices provided.

- Special supplies purchases, 26 vehicles, 25 motorcycles and computer equipment purchased and handed over in September 2005.
- Epidemics Cholera, Dysentery, HIV/AIDS being handled and case fatality lowest.

### ***Trends of mortality and malnutrition***

#### **Under five mortality (U5MR):**

- Gulu- A 50% reduction in *under five mortality* from 5.7 deaths/10,000 population/day to 2.31 between 2003 and 2005. In Pader- A 20% reduction from 2004-2005.
- In Gulu – A 40% reduction in *Global Acute Malnutrition (GMR)* from 2001 – 2004.

### ***Way forward in the Health Sector***

- The Ministry carried out health and nutrition assessments, identified gaps and key areas of intervention, that include;
  - i. coordination - recruit of Focal Person at the National and districts levels.
  - ii. scaling up prioritization of interventions to tackle malaria, HIV/AIDS, maternal and child health
  - iii. prioritization of inputs (human resource, medicines, infrastructure) – including incentives to attract and retain health workers.
  - iv. prioritization of cross cutting issues (health information, sanitation, water, nutrition, security and decongestion)
- Strengthening management at district level
- Modifying policy to adapt to needs and not geographical coverage.
- Regularly conducting surveys to monitor trends e.g. Cohort follow up, and registration of births and deaths.

- Reviewing Annual Emergency Work Plans in time.

#### **24. Interventions in the Water and Sanitation Sector**

(a) Ug. Shs 1.7bn was allocated in 2005 by Government for implementing water supply systems in IDP camps.

(b) The towns of Katakwi, Aduku, Adjumani, and Laropi hosting IDPs have been provided with piped water supply systems.

(c) The IDP Camps of Pabbo, Anak, Palenga, Atyak, Katakwi and Serere where production boreholes had been drilled, simple motorized systems have been installed and are operating. .

(d) The Ministry of Water Lands and Environment has developed an emergency response strategic plan for water supply and sanitation, mainly focusing on IDPs.

(e) The Strategic Intervention includes:

- Continue working through local Government, NGOs and Private Sector.
- Directly disburse NGOs funds but notify District Authorities.
- The Technical Support Units (TSU) coordinates and provides technical support and supervision to private operators.

#### **25. Interventions in the Area of Food security**

The Government in the year 2005 instructed Local Governments to re-allocate funds from Local Government Development Programmed (LGDP) and Plan for Modernization of Agriculture (PMA-Non Sectoral Conditional Grants) to procure the food production inputs for IDPs who access land.

26. As a result of improved security, the people in:

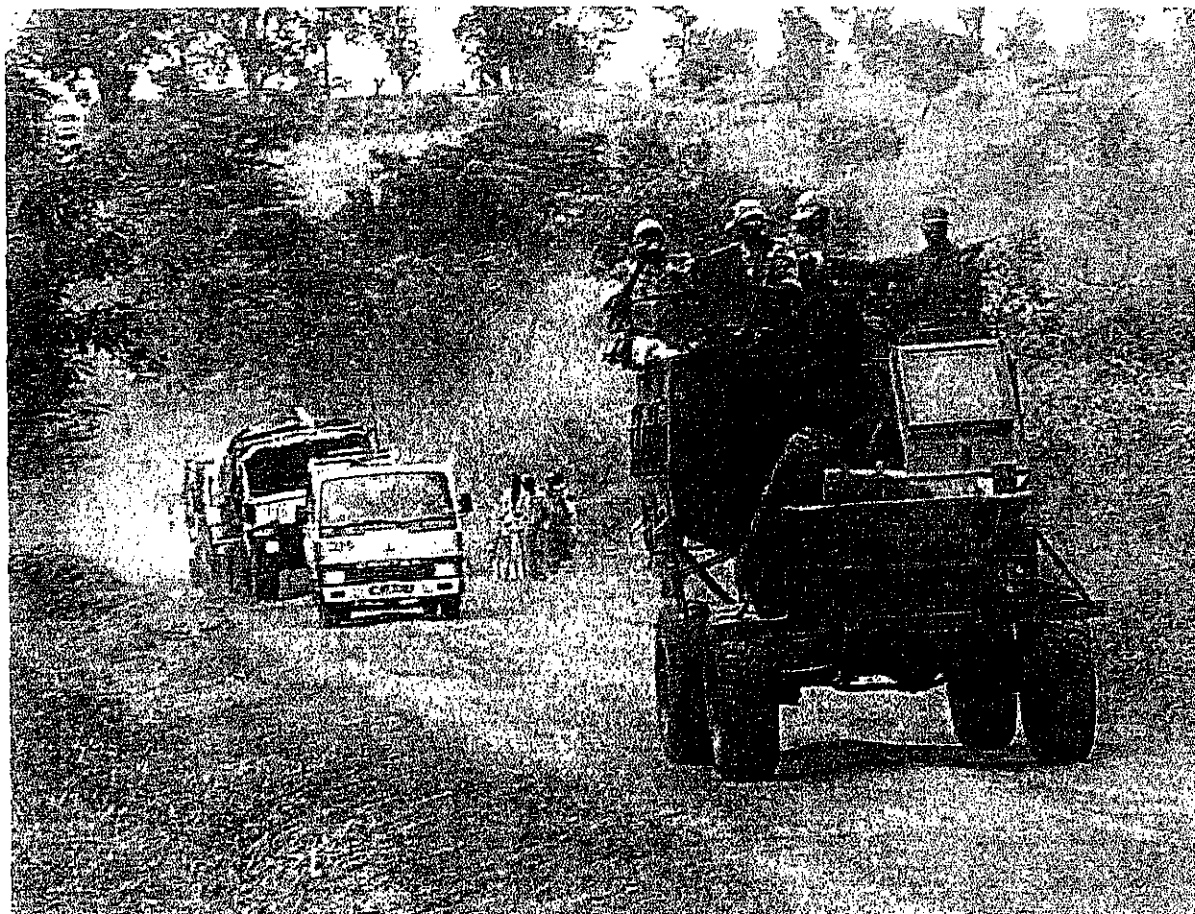
(i) Teso and Lango have largely left camps and gone back to their homes.

(ii) In Lira District the IDP camps at Bata and Okwalongwen have completely left the camps for their original villages. IDPs in Obimrok, Abako, Alanyi, and Amogo camps are also leaving for their homes. These movements are voluntary.

**(c) Security Roads.**

27. Since life in the camps cannot be complete without the movements by the people to procure necessities, and because the population in the camps largely depend on relief aid that the Government and NGOs supply using roads, the issue of road security is of very paramount concern to the Government. To this end, the UPDF has ensured regular patrols on roads, provided escorts to WFP and other humanitarian agencies and NGOs whose organizational regulations allow them to have escorts. A full UPDF Battalion supported by armoured cars is committed to this programme. (see picture below).





28. As a result of security provided, and save one ambush that occurred on Lira-Kitgum road on a pick-up truck in July 2005, no other ambush has been registered on major roads of Gulu-Kitgum, Gulu-Karuma, and Karuma-Pakwach since the beginning of 2005. Only isolated ambushes have occurred in Kitgum and Pader Districts targeting unescorted civilian and NGO vehicles e.g. ambushes of 13 December 2005 between Aloi and Omoro, 25 October 2005 on a CCF vehicle near Okwang and 21 November 2005 along Pader-Pajule road in which an omni bus was burnt. As a result of these occurrences, security along those feeder roads has been further restructured with increased manpower and patrols.

29. Escorts have enabled uninterrupted flow of relief supplies to IDP camps. Those NGOs that don't allow escorts usually consult the Army authorities to be advised on the security of the roads they intend to use.
30. Besides, some security roads have been constructed such as:
- (i) Acholibur-Latanya-Wol road.
  - (ii) Madiopei-Lipan-Akilok road,
  - (iii) Labwor yeng-Nyono-Paluda road.
  - (iv) Tembo road in Gulu.
  - (v) Pabbo-Olamnyungu-Adjumani road.
  - (vi) Amuru-Wichei-Zoka forest road.
  - (vii) Kochgoma-Cwero-Omelapem road.

**(d) Military Campaign**

31. Various campaigns have also been conducted by UPDF to dislodge the LRA in their bases. Specifically:
- (a) In 1995, Government forces attacked Kony's base at Palutaka and overrun it.
  - (b) In 1997, another offensive was launched that overrun Kaya, Jabilen, Aruu Village, Tingiri and Aruu Junction LRA/SPAF deployments.
  - (c) In September 1998, during an offensive codenamed "Operation Zero", the remaining bases at Jabilen were attacked and overrun.
32. The UPDF Zonal Forces have been in control of most of the notorious hideouts of the LRA in Northern Uganda. Specifically in the following:

**(i) Pader District:** Koyo Lalogi, Nairobi, Lacor, Opate, Wipolo, Kalawinya, Goma Hills, Latanya, Kimya Valley, Aywe Labuje, Palaro, Luzira, Entebbe, Omot etc.

**(ii) Kitgum:** Nyono, Kadomera, Adodi, Lipan, Lamwo Hills, Lalak Forest, Ori, Pawena etc.

**(iii) Gulu:** Zoka Forest, Arebe Hills, Kilak Hills, Got Kwara, Lebngec, Kiba, Atto Hills, Kiguka etc.

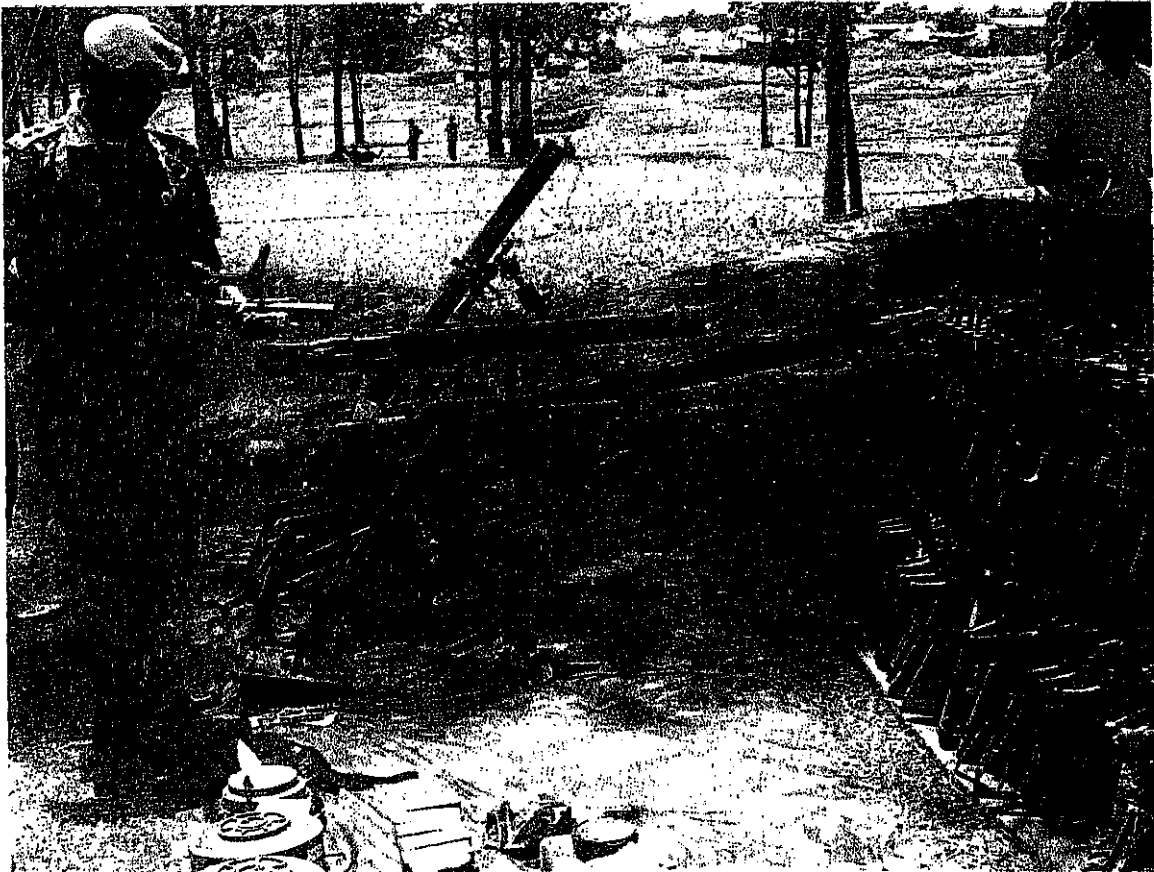
**(iv) Lira:** Otuke Hills, Omonyole, Mugira Hills, Anyalima, Gwotjwang, Gulugoi, Laminacwida, Awonodwe, Atenge etc.

33. These campaigns weakened but did not annihilate the LRA as the survivors relocated further North around Juba where they continue enjoying support and shield from Sudan.

34. Because of the intense diplomatic and military pressure exerted by Uganda on the Sudan, the latter in Feb 2002 agreed to sign a landmark Protocol allowing the UPDF to move and attack all LRA identified bases inside Sudan at Bin Rwot, Lubangatek, Kempacho, Lalar and Kony's farm; in order to rescue thousands of children then in LRA camps. The successful attack of these camps caused some of the surviving elements to flee back into Uganda around June 2002.

35. These and other operations led to the capture of heavy calibre weapons from the enemy forcing the LRA to resort to using; submachine guns, RPGs and PKMs. However, through guided operations using LRA defectors, the UPDF continues to recover some of their support weapons they buried because of our pressure and lack of ammunitions for them.

36. Since March 2002, a total of **2922 submachine guns** have been recovered. Various other weapons of different calibres have also been recovered including those that were captured when the UPDF attacked the main camps of Bin Rwot and Lubangatek, whose value was estimated to be around 3 billion shillings. Below are some of the Arms and ammunition recovered from LRA.



37. As the LRA was fleeing their main bases into Uganda, those reckless enemy manoeuvres gave the UPDF an opportunity to engage them in a number of successful battles in which prominent LRA Commanders like Tabuley, Tobert Nyeko, Okello Trigger, Livingston Opiro, Opiro Anaka, Dominic Ogwen and recently Kapere were eliminated. In total, over 80 LRA commanders have been killed in various operations.

38. Due to military pressure, **2995** others have defected while **801** were captured in various battles. However, there are deaths that have occurred in the bushes due to natural causes like that of John Matata, John Lagoga and several others who pass unreported.

39. Due to neutralization of various LRA fighters and their commanders, the enemy command structure has broken down reducing their capacity to plan. The losses incurred have also reduced their manpower levels to bear minimum thus making them vulnerable to go out and operate.

40. The defection of senior LRA commanders like Kolo, Kamdule, Okot Ayoli, Lagulu, and Apire Ray among others has demoralized the fighters limiting their activity to conducting looting for survival or launching desperate propaganda attacks especially on opportunity targets.

41. Except for a few hardcore Commanders like Ben Achellam, Okuti, Otti and Odiambo, who still believe in Kony's cult and myth, the rest of the junior commanders and combatants have since realized that Kony's spirits can't offer them any protection. As a result whenever they are sent to commit atrocities, they end up defecting.

42. Currently, the armed bandits dispositioned in Garamba National Park, Southern Sudan and mid-North are estimated to be between **500** to **600** of which **370** are original LRA fighters.

43. Co-operation of the Government of Sudan since 2002 enabled Uganda to dislodge the LRA from their major bases from where they would retreat, plan and organize to wreck havoc inside Uganda.

### **Rescue Operations**

44. The last major abductions were that of 41 students of Lacor Seminary in early 2003 and that of about 100 students of Lwala Girls in Kaberamaido in June 2003. However, 30 Seminarians and several Lwala girls have since been rescued.

45. Between 2002 and December 2005, 17,779 abductees have been rescued and handed over to over various reception centres for psycho-socio rehabilitation and subsequent re-union; while others have gone direct to their homes. Such reception centres included:

- (i) World Vision in Gulu -4,068
- (ii) Gulu Save the Children Organization (GUSCO) -2,986.
- (iii) Kitgum Concerned Women Association (KICWA) -2,644.
- (iv) Concerned Parents Association (CPA) -1,443.
- (v) Christian Counselling Fellowship (CCF) -945.
- (vi) Achan Soroti - 1083.
- (vii) Caritas Pajule - 2,081.
- (viii) Caritas Apac - 95.
- (ix) Rachel Rehabilitation Centre -2,354.

46. Among those rescued in Sudan and flown from Juba to Gulu also include some of Kony's wives and children shown below.

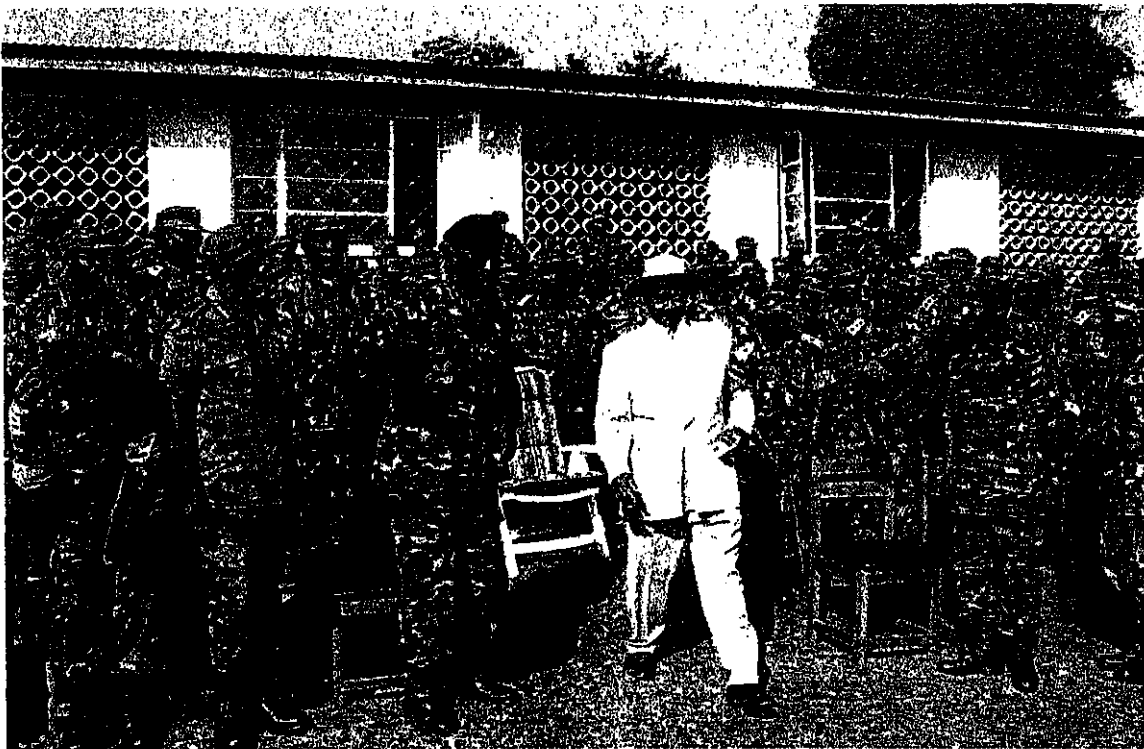


47. The UPDF continues to make all efforts possible to rescue those remaining in captivity including those that were born there. The magnitude of abduction of civilians by remnants has greatly reduced because of:

- (i) the tightened security around IDP camps including escorting civilians as they move to distant gardens for cultivation and harvest;
- (ii) increased military pressure which has forced the remnants to go into concealment;
- (iii) fear by remnants to abduct and swell their numbers as that will create obvious trails.

**(e) Re-absorption of ex-LRA into the UPDF**

**48. 1102 ex- LRA fighters who either defected or were captured have since been retrained and absorbed into the UPDF. Of these, 49 underwent an Officer Basic Course (OBS) at Jinja Military Academy after which they were commissioned as Officers of UPDF on 28 Aug 2005 and subsequently deployed in various units as Commanders.**



**49. Besides those that were absorbed into the Army, the rest who were either disqualified by age, health or unwillingness were handed over to reception centres for reintegration.**



**(f) Other Interventions.**

50. The International Criminal Court has indicted Kony and four other Leaders of the LRA for war crimes and crimes against humanity. Dominic Ongwen, one of the five, was killed by the UPDF recently. The other four are still at large. Uganda is fully committed to cooperating with the ICC to arrest and handover the four indicted commanders for prosecution. The other fighters who are not in this category can still benefit from the ongoing Amnesty and Presidential Pardon.

51. When LRA crossed into Teso, both the Political Leaders and the local population rejected them, quickly mobilized a force known as Arrow Boys that together with UPDF managed to defeat the invaders in only five months. This is because since the defeat of UPDA in 1988, Teso region has largely been peaceful and people wanted it to remain so.

52. The situation replicated itself in Lango when the fleeing bandits from Teso invaded Lira from October 2003 to around April 2004. Despite some political disagreements between Lango politicians and Government, the former were quick to help in the mobilization of 7000-strong Amuka Force that together with UPDF routed LRA out of Lango.

53. In Acholi Sub-Region, obvious positive signals continue to build in people's attitude towards the Government and its conduct of the campaign against the LRA.

54. The improving situation has been occasioned by improvement in security that has allowed free movement, concrete emerging signals that the Government is ending the war, people have gradually regained the inherent

right to live, direct interventions by the Government in improving their welfare, especially through NUSAF, coupled with an increase in NGO participation, the improving discipline of the Army, security mobilization by Local Politicians and UPDF Commanders etc.

55. As a result, the level of collaboration has gone down, information flow from the civilians to the Army about enemy activities has improved; the people have been generally responsive whenever the Army conducts recruitment exercises and there has been increase in general participation in politics as a sign of confidence in the Government.

### **Way Forward**

56. The situation in Northern Uganda today is far much better than has at times been portrayed.

(a) As indicated above, Government has been involved in a number of interventions which have greatly improved the overall humanitarian situation.

(b) Through enhanced capacity of the UPDF, in terms of logistics and equipment its mobility and capacity to confront the remaining isolated pockets of elements of the LRA has been greatly enhanced. This together with the increased cooperation and support of the SPLM/A and the Sudanese Defence Forces has deprived the LRA of hideouts in Sudan which in the past were its safe heaven. These elements are now desperately on the run for their own survival

(c) Government and the World Food Programme have pooled resources together to provide 90% of the food requirements to the IDPs with the

remaining portion being provided by the IDPs themselves through farming in safe areas around IDPs camps. In fact in the last few months alone Government provided a considerable amount of farming tools and implements including 87,136 hand hoes, 46,760 machetes, 6,504 axes, and planting materials 85 tons of sorghum seeds, 2,550 bags of cassava cuttings, 22 tons of finger millet, 66 tons of bean seed, 11 tons of cow peas seed, 0.44 tons of eggplant seed, 0.44 tons of okra seed. These efforts have greatly improved the general food situation of the IDPs.

(d) Access to potable water in the Districts of Gulu and Kitgum is 60% which is above the national average.

(e) The health situation in the IDPs camps is certainly much better than the way it is portrayed in the report. Meseales has been eliminated through immunisation. There are no reported Polio cases in the camps in fact the emergency death in Northern Uganda is 300 cases per week per million as compared to sub Saharan Africa estimated average of 700 cases per million.

57. In terms of the way forward, Uganda Government recommends *inter-alia*: the following:

(a) Sustained intensified political and diplomatic pressure on the DRC and the Sudan to disarm arrest or neutralise the remaining elements of LRA terrorists in their territories. In the case of those arrested, to fully cooperate with the International Criminal Court by implementing the arrest warrant issued by the court on the terrorist leaders and to hand over others not covered by the arrest warrant to Uganda so that they may face justice in accordance with her Penal Code.

(b) Effectively and fully supporting the African Union efforts to forcefully disarm all armed groups in Eastern DRC including LRA elements currently in Garama National Park in Eastern DRC.

(c) Increased support to Uganda in her continuing efforts to modernise and equip the army so that the remaining elements of LRA terrorists are effectively neutralised once and for all thus expediting achievements of normalcy and peace throughout the Northern Uganda.

(d) Increased humanitarian support including financing of some components of the National Resettlement Strategic Plan for IDPs as well as in terms of food, shelter, and farming tools and implements in the short run; appropriate support for disengagement of IDPs camps and resettlement of IDPs in the medium term; and massive infusion of resources for reconstruction and development in the long term.

Ministry of Foreign Affairs

Kampala, Uganda.

---